Case	2:21-cv-04763-RGK-KS Document 21	Filed 05/04/22	Page 1 of 19	Page ID #:91		
1 2 3 4 5 6	GREGG SHAPIRO, Cal. Bar No. 16 gshapiro@newmanshapiro.com NEWMAN & SHAPIRO 75 State Street, Suite 100 Boston, MA 02109 Telephone: 617-582-3875 Attorney for Relator CHI KWAN CHAN	1436				
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8	UNITED STATES DISTRICT COURT					
9	CENTRAL DISTRICT OF CALIFORNIA					
10						
11	UNITED STATES <i>ex rel</i> . CHI KWA CHAN,		2:21-cv-0476	-		
12	Plaintiff,		MENDED F MPLAINT	ALSE CLAIMS		
13	V.					
14 15	RGE MOTOR DIRECT INC. d/b/a ONEBIGOUTLET, and PHOENIX TOOLS, INC.,					
16	100L5, INC.,					
17	Defendants.					
18	Ir	traduction				
19	Introduction1. Chi Kwan Chan (the "Relator") brings this action as a qui tam relator					
20	on behalf of the United States against RGE Motor Direct Inc. d/b/a OneBigOutlet					
21	("OBO") and Phoenix Tools, Inc. ("Phoenix"), pursuant to the qui tam provisions of					
22	the False Claims Act, 31 U.S.C. § 3729-33, to recover damages, penalties,					
23	attorneys' fees and costs, and other relief. Relator alleges that OBO and Phoenix,					
24	two California-based importers, conspired with their Hong Kong affiliate, Royal					
25 26	Sourcing Limited a/k/a Jin Zhen Fu Management Consultant Limited ("Royal					
26	Sourcing"), to evade tariffs on Chinese merchandise that the United States began to					
27	impose in 2018.					
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To offset the increased tariff obligations that OBO and Phoenix began 2. 1 to face in 2018 on Chinese merchandise they imported through Royal Sourcing, 2 3 OBO, Phoenix, and Royal Sourcing came up with a simple scheme: they shifted much of the real price of the imported merchandise to bogus invoices for "testing" 4 5 or "certification" of the merchandise. Thus, when Royal Sourcing purchased merchandise from a Chinese vendor for shipment to OBO or Phoenix and the 6 merchandise was subject to a new tariff, Royal Sourcing often either created, or 7 arranged to create with the vendor, three different invoices: (1) a "pro forma" 8 9 invoice that showed the real price Royal Sourcing and OBO or Phoenix paid for the merchandise; (2) a fake "commercial invoice" with a reduced merchandise price 10 that, in most cases, more than offset the additional duty; and (3) a fake invoice 11 reflecting the supposed testing or certification fee, in an amount that consistently 12 13 matched the difference between the real pro forma invoice price and the fake commercial invoice price. Then, OBO or Phoenix would pay the tariff based only on 14 the fake commercial invoice price. As time went on and OBO, Phoenix, and Royal 15 Sourcing realized how much money they could save on tariff payments by creating 16 17 fake commercial invoices, the companies shifted ever larger portions of the real 18 prices to the bogus testing or certification prices, so that the reduction in the importers' duty obligations far exceeded the costs OBO and Phoenix incurred from 19 the new tariffs that the United States imposed. 20

3. On information and belief, defendants evaded millions of dollars in
tariffs through this fraudulent scheme. In January 2021, when Royal Sourcing
terminated Relator's employment, the fraudulent scheme was ongoing.

4. Prior to the filing of Relator's original Complaint, Relator made
substantive disclosures to the government of facts and evidence underlying the
allegations in the original Complaint and this First Amended Complaint, in
accordance with the requirements of the False Claims Act, 31 U.S.C. § 3730(b)(2).

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5. 1 Relator is an original source of the information underlying his original 2 Complaint and this First Amended Complaint, as well as the information he 3 provided to the United States prior to the filing of his original Complaint. See 31 U.S.C. § 3730(e)(4)(B). To Relator's knowledge, the information underlying the 4 5 allegations and transactions in the original Complaint was not publicly disclosed prior to the unsealing of this matter. 6 7 **Jurisdiction and Venue** 8 6. This action arises under the False Claims Act, as amended, 31 U.S.C. 9 §§ 3729-33. This Court has jurisdiction over this action under 31 U.S.C. § 3732 and 28 U.S.C. §§ 1331 and 1345. 10 11 Venue is proper in the Central District of California pursuant to 28 7. U.S.C. § 1391(b) and 31 U.S.C. § 3732(a). 12 13 8. This Court may exercise personal jurisdiction over OBO and Phoenix 14 pursuant to 31 U.S.C. § 3732(a) and because they transact business in this District. 15 The Parties 16 9. Relator Chan is a resident of Hong Kong. From March 2018 to January 2021, he was the Sourcing Manager for Royal Sourcing. Although he was employed 17 18 by Royal Sourcing, he used an OBO e-mail address, chris.c@obo-usa.com. 19 Relator's responsibilities at Royal Sourcing included sourcing product in China, 20 monitoring production status, quality assurance, and order processing. 21 10. Defendant RGE Motor Direct Inc. d/b/a OneBigOutlet is a California 22 corporation with a principal place of business at 19301 E. Walnut Dr. N., City of Industry, California 91748. OBO also has a warehouse at 631 Omni Industrial 23 24 Boulevard, Summerville, South Carolina 29486, and it formerly operated a 25 warehouse at 1570 Perry Road, Plainfield, Indiana 46168. Since at least 2017, OBO has operated as a consignee for imports from China that Royal Sourcing arranged. 26 27 11. Defendant Phoenix Tools, Inc., is a California corporation with a 28 registered place of business at 19223 Colima Road, #8, Rowland Heights, California 91748. On information and belief, Phoenix actually operates out of OBO's
 warehouse location in the City of Industry. Since at least 2019, Phoenix has
 operated as a consignee for imports from China that Royal Sourcing arranged.

## **Regulatory Background**

## A. Section 301 Duties on Products from China

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6 12. Beginning in 2018, pursuant to Section 301 of the Trade Act of 1974,
7 19 U.S.C. § 2411, the Office of the United States Trade Representative ("USTR")
8 imposed additional duties on four "lists" of products from China. Each list identifies
9 products by their eight-digit Harmonized Tariff Schedule ("HTS") code in the
10 Harmonized Tariff Schedule of the United States.

List 1. On June 20, 2018, USTR announced in the Federal Register 11 13. that, effective July 6, 2018, an additional 25 percent duty would apply to products 12 13 from China on so-called "List 1." See USTR, Notice of Action and Request for 14 Public Comments Concerning Proposed Determination of Action Pursuant to 15 Section 301: China's Acts, Policies, and Practices Related to Technology Transfer, 16 Intellectual Property, and Innovation, 83 Fed. Reg. 28,710, 28,711 (June 20, 2018). 17 14. List 2. On August 16, 2018, USTR announced in the Federal Register

that, effective August 23, 2018, an additional 25 percent duty would apply to
products from China on so-called "List 2." *See* USTR, *Notice of Action Pursuant to*

20 Section 301: China's Acts, Policies, and Practices Related to Technology Transfer,

21 Intellectual Property, and Innovation, 83 Fed. Reg. 40,823, 40,824 (Aug. 16, 2018).

List 3. On September 21, 2018, USTR announced a two-phase
implementation of duties on products from China on so-called "List 3." *See* USTR, *Notice of Modification of Section 301 Action: China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation*, 83 Fed. Reg.
47974 (Sept. 21, 2018). Under the initial phase, beginning on September 24, 2018,
the duty on List 3 products was 10 percent. *See id.* at 47975. Under the second
phase, beginning on May 10, 2019, the duty on List 3 products increased to 25

percent. See USTR, Notice of Modification of Section 301 Action: China's Acts,
Policies, and Practices Related to Technology Transfer, Intellectual Property, and
Innovation, 84 Fed. Reg. 20459 (May 9, 2019). In a notice on May 31, 2019, USTR
clarified that "[c]overed products that were exported from China to the United States
prior to May 10, 2019 will remain subject to an additional 10 percent tariff if they
enter into the U.S. before June 15, 2019." USTR, Notice Regarding Application of
Section 301 Action (May 31, 2019).

8 16. List 3 Temporary Exclusions. On September 20, 2019, USTR 9 announced in the Federal Register that products within certain HTS codes would be temporarily excluded from the List 3 duties. See USTR, Notice of Product 10 11 Exclusions, Amendment to the Exclusion Process, and Technical Amendments: China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual 12 13 Property, and Innovation, 84 Fed. Reg. 49591 (Sept. 20, 2019). These exclusions were retroactive to September 24, 2018, and extended through August 7, 2020. See 14 id. at 49592. On August 11, 2020, USTR extended the exclusions for products 15 within a subset of these HTS codes until December 31, 2020. See USTR, Notice of 16 17 Product Exclusion Extensions: China's Acts, Policies, and Practices Related to 18 Technology Transfer, Intellectual Property, and Innovation, 85 Fed. Reg. 48600 (Aug. 11, 2020). 19

20 List 4A. On August 30, 2019, USTR announced in the Federal Register 17. 21 that, effective September 1, 2019, an additional 15 percent duty would apply to 22 products on Annex A of List 4 ("List 4A"). See USTR, Notice of Modification of 23 Section 301 Action: China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation, 84 Fed. Reg. 45821 (Aug. 30, 24 25 2019). On January 22, 2020, USTR announced that, effective February 14, 2020, the duty on List 4A products would decrease to 7.5 percent. See USTR, Notice of 26 27 Modification of Section 301 Action: China's Acts, Policies, and Practices Related to 28

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*Technology Transfer, Intellectual Property, and Innovation*, 85 Fed. Reg. 3741 (Jan.
 22, 2020).

3 18. List 4A Temporary Exclusions. On October 24, 2019, USTR 4 announced in the Federal Register that it would accept requests for tariff exclusions 5 for products within HTS codes on List 4A. See USTR, Procedures for Requests To Exclude Particular Products From the August 2019 Action Pursuant to Section 301: 6 China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual 7 8 Property, and Innovation, 84 Fed. Reg. 57144 (Oct. 24, 2019). USTR subsequently 9 issued eight notices of product exclusions under this action. See USTR, Notice of 10 Product Exclusion Extensions: China's Acts, Policies, and Practices Related to 11 Technology Transfer, Intellectual Property, and Innovation, 85 Fed. Reg. 54616 (Sept. 2, 2020). These exclusions initially were set to expire on September 1, 2020, 12 13 but USTR extended certain of them through December 31, 2020. See id. at 54617. 14 19. Current Exclusions. On March 28, 2022, USTR announced in the 15 Federal Register that it was reinstating exclusions for certain products within HTS 16 codes on Lists 3 and 4A for the period from October 12, 2021, through December 31, 2022. See USTR, Notice of Reinstatement of Certain Exclusions: China's Acts, 17 18 Policies, and Practices Related to Technology Transfer, Intellectual Property, and

19 *Innovation*, 87 Fed. Reg. 17380 (Mar. 28, 2022).

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# B. Calculation of Dutiable Amount

21 20. Section 402 of the Tariff Act of 1930, 19 U.S.C. § 1401a, directs that 22 the dutiable amount of merchandise imported into the United States shall be 23 calculated, where possible, on the "price actually paid or payable for the 24 merchandise when sold for exportation to the United States, plus ... the value ... of 25 any assist." 19 U.S.C. § 1401a(b)(1)(C). The statute further explains that the term "assist" includes "[e]ngineering, development, artwork, design work, and plans and 26 27 sketches that are undertaken elsewhere than in the United States and are necessary 28 for the production of the imported merchandise." 19 U.S.C. § 1401a(h)(1)(A)(iv).

#### **Documentation Requirements for Importation of Goods into the United** C. 1 States 2 21. CBP regulations provide that "the entry documentation required to 3 secure the release of merchandise" arriving at a United States port must include, 4 among other things, "[a] commercial invoice" and a "packing list." 19 C.F.R. 5 § 142.3; see also 19 C.F.R. § 141.81 ("A commercial invoice shall be presented for 6 each shipment of merchandise at the time the entry summary is filed. ...."). The 7 regulations further specify that a commercial invoice must set forth "[t]he purchase 8 price of each item in the currency of the purchase." 19 C.F.R. § 141.86(a)(5); see 9 also 19 C.F.R. § 141.83(c) (specifying that "[t]he commercial invoice shall be 10 prepared in the manner customary in the trade [and] contain the information 11 required by §§141.86 through 141.89"). 12 D. The False Claims Act 13 22. The False Claims Act provides, in pertinent part, that any person who: 14 (C) conspires to commit a violation of subparagraph ... (G); ... or 15 (G) knowingly makes, uses, or causes to be made or used, a false record or statement material to an obligation to pay or transmit money or property to 16 the Government, or knowingly conceals or knowingly and improperly avoids or decreases an obligation to pay or transmit money or property to the 17 Government, 18 is liable to the United States Government for a civil penalty of not less than \$5,000 and not more than \$10,000, as adjusted by the Federal Civil Penalties Inflation Adjustment Act of 1990 (28 U.S.C. 2461 note; Public Law 104– 19 410 [1]), plus 3 times the amount of damages which the Government sustains 20because of the act of that person. 21 31 U.S.C. § 3729(a)(1). 22 23. For purposes of the False Claims Act, "the terms 'knowing' and 23 'knowingly' mean that a person, with respect to information[,] (i) has actual 24 knowledge of the information; (ii) acts in deliberate ignorance of the truth or falsity 25 of the information; or (iii) acts in reckless disregard of the truth or falsity of the 26 information." 31 U.S.C. § 3729(b)(1)(A). No proof of specific intent to defraud is 27 required. 31 U.S.C. § 3729(b)(1)(B). 28 -7-

1	24.	The False Claims Act defines the term "obligation," in pertinent part, as			
2	"an established duty, whether or not fixed, arising from an express or implied				
3	contractual, grantor-grantee, or licensor-licensee relationship, from a fee-based or				
4	similar relationship, from statute or regulation."				
5	25.	25. For purposes of the False Claims Act, the term "material" means			
6	"having a natural tendency to influence, or be capable of influencing, the payment				
7	or receipt of money or property." 31 U.S.C. § 3729(b)(4).				
8	Factual Allegations				
9 10	A. The the U	Importation Practices of OBO, Phoenix, and Royal Sourcing Before United States Began to Impose New Tariffs in 2018			
10	26.	Before the United States started imposing additional tariffs on Chinese			
11	merchandise in 2018, Royal Sourcing and OBO followed a regular process to export				
12	merchandise to the United States. This process included the following steps:				
14	a.	Royal Sourcing would issue a purchase order to a Chinese vendor for a			
15		specified quantity of goods at a specified price.			
16	b.	The vendor would create a pro forma invoice showing the agreed price.			
17	с.	Some vendors would require a signature and stamp from Royal			
18		Sourcing on the pro forma invoice.			
19	d.	The vendor would proceed with manufacturing the goods ordered.			
20	e.	The vendor would arrange transport of the goods to a port in China			
21		from which the goods would be shipped to the United States.			
22	f.	Before the goods arrived in the United States, Royal Sourcing would			
23		request the bill of lading and a final commercial invoice from the			
24		vendor. The commercial invoice typically would match the original			
25		terms of the pro forma invoice but would contain additional detail			
26		concerning the shipping and might reflect small changes to the			
27		quantities and prices.			
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g.	g. Royal Sourcing's finance manager would forward the final commercial			
	invoice to OBO for payment.			
h.	Through Royal Sourcing, OBO would pay the vendor the amount on			
	the commercial invoice. Depending on the vendor, OBO would pay			
	either before the goods were released to OBO or, if the vendor were			
	willing to extend credit terms, within the agreed time period.			
i.	On information and belief, OBO then would present the final			
	commercial invoice to CBP and pay customs duties accordingly.			
B. The Fraudulent Importation Practices of OBO, Phoenix, and Royal Sourcing After the United States Began to Impose New Tariffs in 2018				
27.	For any merchandise that OBO (or, beginning in 2019, Phoenix)			
imported after the new tariffs began to take effect in 2018, Royal Sourcing would				
attempt to convince its vendors to provide discounts to offset the new tariffs. If a				
particular vendor was not willing to reduce the price sufficiently to offset the tariff,				
Royal Sourcing and OBO or Phoenix would follow the process described above				
through the time of shipment of the goods to the United States (step e, above), but				
then the process would change, as follows:				
f.	Before the goods arrived in the United States, Royal Sourcing would			
	request the bill of lading from the vendor and, depending on the			
	relationship with the vendor, Royal Sourcing either would request that			
	the vendor issue a new fake commercial invoice at a reduced price, or			
	Royal Sourcing itself would create a new fake commercial invoice at a			
	reduced price. Royal Sourcing referred to this step as "reinvoicing."			
g.	Royal Sourcing's finance manager would forward to OBO or Phoenix a			
	pro forma invoice reflecting the actual cost of the goods, a fake			
	commercial invoice for the goods, and, in many cases, a fake invoice			
	for a testing or certification fee in the amount of the difference between			
	the pro forma invoice and the fake commercial invoice for the goods.			
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	h. h. b. h. h. i. B. The Sour 27. imported at attempt to o particular v Royal Sour through the then the pro- f.			

h. Through Royal Sourcing, OBO or Phoenix would pay the vendor the amount on the pro forma invoice. Depending on the vendor, OBO or Phoenix would pay either before the goods were released to OBO or Phoenix, or, if the vendor were willing to extend credit terms, within the agreed time period.

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On information and belief, OBO or Phoenix then would present the fake commercial invoice to CPB and pay customs duties accordingly. The testing or certification fees were bogus because, with very limited

9 exceptions, no such testing or certification occurred.

10 29. The defendants documented their tariff evasion in a variety of ways, 11 including on a purchase order spreadsheet that they updated regularly. A typical order involved multiple products, each with its own part number. The spreadsheets 12 13 contained separate lines for each part number that was in an order. Each line showed, among other things, the date of the order, the vendor, the part number of 14 the product ordered, the quantity of the product ordered, the real unit price of the 15 product, the fraudulently adjusted unit price of each product (which was labeled the 16 17 "Re-invoicing" price), the aggregate real price for the quantity of each item ordered, 18 the total real price of all the products in the order (which was labeled "Total 19 Amount"), the number of days of credit agreed by the vendor, the estimated departure date from China, and the estimated arrival date in the United States. 20

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### **Example of Defendants' Conduct Pre-Tariff**

30. Pre-Tariff Purchase Order 8885 (including part number 014-HG-

14085-WH). On May 19, 2018, Royal Sourcing issued purchase order 8885 for
certain merchandise from a Chinese vendor, Anji Hengchuan Furniture Factory Co.,
Ltd. The order included 25 bar chairs bearing part number 014-HG-14085-WH at a
unit price of \$53.96. The order shipped from China on or about July 14, 2018, for
delivery through the Port of Los Angeles to a Wayfair warehouse in Perris,
California, with OBO as the consignee. On information and belief, the shipment

arrived in Los Angeles in late July 2018. The bar chairs fell within HTS code 1 2 9401.71.00 ("Other upholstered seats with metal frames"), which was on List 3. See 3 83 Fed. Reg. at 48002, 48191. Since the first additional tariffs on List 3 items were 4 not to take effect until September 24, 2018, Royal Sourcing and OBO knew this 5 shipment would not be subject to an additional tariff. On September 16, 2018, the 6 Royal Sourcing finance manager, Yammie Leung, sent two e-mails to Relator and 7 Derek Poon, the CEO of Royal Sourcing and CFO of OBO, concerning purchase 8 order 8885. With one of the e-mails, Ms. Leung attached a commercial invoice from 9 Anji Hengchuan Furniture Factory Co., Ltd. to Royal Sourcing; this invoice again 10 showed the unit price of the bar chairs to be \$53.96. With the other e-mail, 11 Ms. Leung attached an invoice from Royal Sourcing to OBO; this invoice showed the unit price of the bar chairs to be \$59.36, which was 10 percent higher than the 12 13 invoice amount from the vendor. Before the additional tariffs were to begin taking 14 effect, Royal Sourcing often added such mark-ups to show that it had independent revenues, in contemplation of going public and obtaining a listing on the Hong 15 16 Kong Stock Exchange. On information and belief, OBO presented the real invoice 17 from Anji Hengchuan Furniture Factory Co., Ltd., to CBP and paid customs duties 18 accordingly.

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#### **Examples of Defendants' Subsequent Tariff Evasion**

Purchase Order 9195. On June 27, 2018, Royal Sourcing issued 20 31. purchase order 9195 for 600 barn doors from a Chinese vendor, Hangzhou Metek 21 22 Co., Ltd. The order shipped from China on or about October 22, 2018, and arrived 23 in Los Angeles on or about November 5, 2018, with OBO as the consignee and 60-24 day payment terms. The barn doors fell within HTS code 4418.20.8060 ("Doors of wood, other than French doors"), which was on List 3, and to which no exclusion 25 26 ever applied. See 83 Fed. Reg. at 48094. Consequently, the shipment was subject to 27 the additional 10 percent tariff that took effect on September 24, 2018. See 83 Fed. 28 Reg. 47974. Because the doors were subject to the new tariff, Royal Sourcing was

1 able to negotiate a five percent discount from the vendor. Still, Royal Sourcing 2 fabricated documents to make it appear that the price was even lower. On December 3 18, 2018, the Royal Sourcing finance manager, Ms. Leung, sent an e-mail to Relator and Mr. Poon, the CEO of Royal Sourcing and CFO of OBO. The attachments to the 4 5 e-mail included an Excel file with five tabs: "original PI," "PI," "80% CI," "CI FOR EXTRA COST," and "PACKING LIST." The "original PI" tab showed a pro forma 6 invoice with a total price of \$47,880.00. The "PI" tab showed a revised pro forma 7 8 invoice with a total price of \$45,480.00, reflecting the five percent discount Royal 9 Sourcing had negotiated with the vendor. The "80% CI" tab showed a fake 10 commercial invoice with a total price of \$38,304, approximately 15.8 percent below 11 the revised pro forma price Royal Sourcing had negotiated. The "CI FOR EXTRA COST" tab showed a fake commercial invoice for a "Testing & Certification fee" of 12 13 \$7,176.00," which was the difference between the revised pro forma price and the 14 fake commercial invoice price. In fact, there was no testing or certification done on 15 the barn doors in purchase order 9195, and the amount of the testing and 16 certification fee was a ruse by Royal Sourcing to avoid paying the duty owed on the goods OBO imported pursuant to that purchase order. On information and belief, 17 18 OBO presented the fake commercial invoice for the barn doors to CBP and 19 underpaid customs duties accordingly.

20 32. Purchase Order 9510. On September 20, 2018, Royal Sourcing issued 21 purchase order 9510 for specific quantities of 30-gallon and 32-gallon gas caddies 22 from a Chinese vendor, Yongkang Jinding Mechanical Tools Co., Ltd. ("YJM"). 23 The real "Total Amount" of the order was \$29,426.48, with 60-day credit terms. The 24 order shipped from China on or about October 16, 2018, and arrived in Los Angeles 25 on or about October 29, 2018, with OBO as the consignee. The gas caddies fell within HTS code 7310.10.0050 ("Iron/steel, tanks, casks, drums, cans, boxes & 26 27 simi. cont. for any material (o/than compress./liq.gas), w/cap. of 50+1 but n/o 300 28 1"), which was on List 3, and to which no exclusion ever applied. See 83 Fed. Reg.

1 at 48155, 48188. Consequently, the shipment was subject to the additional 10 2 percent tariff that took effect on September 24, 2018. To offset this tariff, Royal 3 Sourcing fraudulently reduced the unit price of each item in the shipment by 20 4 percent. First, however, the Royal Sourcing finance manager, Ms. Leung, sent an e-5 mail dated October 18, 2018, to Relator and Mr. Poon, the CEO of Royal Sourcing and CFO of OBO. In this e-mail, Ms. Leung asked Relator to "Please check if YJM 6 is under tariff," and she attached an Excel file with a real commercial invoice from 7 8 YJM and a packing list for the shipment. The real commercial invoice showed the 9 total price of the merchandise in purchase order 9510 to be \$29,426.48. On 10 December 11, 2018, after Relator confirmed that the YJM gas caddies were subject 11 to the new 10 percent tariff, Ms. Leung sent Relator and Mr. Poon a second e-mail with an Excel file containing a new set of invoices for purchase order 9510. This 12 13 Excel file included an "original PI" tab with a "PROFORMA INVOICE/SALES CONFIRMATION" showing the real price of \$29,426.48 (but with the mistaken 14 date of "SEP.19,2019"), a "PI" tab with another "PROFORMA INVOICE" showing 15 the same price (and dated October 19, 2018), an "80% CI" tab with a fake 16 17 "COMMERCIAL INVOICE" showing a reduced total price of \$23,541.18, and a 18 "CI FOR EXTRA COST" tab with a second fake "COMMERICAL INVOICE" for a supposed "Certification Fee" of \$5,885.30, which was the difference between the 19 real total price and the fake total price of the gas caddies. In fact, there was no 20 21 certification done on the gas caddies in purchase order 9510, and the amount of the 22 certification fee was a ruse by Royal Sourcing to avoid paying the duty owed on the 23 goods OBO imported pursuant to that purchase order. On information and belief, 24 OBO presented the fake commercial invoice for the gas caddies to CBP and 25 underpaid customs duties accordingly.

26 33. <u>Purchase Order 9539</u>. On September 25, 2018, Royal Sourcing issued
27 purchase order 9539 for specific quantities of 13 models of office chairs from a
28 Chinese vendor, Anji Hengchuan Furniture Factory. The "Total Amount" of the

order was \$14,612.60 with 60-day credit terms. The order shipped from China on or 1 2 about November 29, 2018. The consignee was OBO, but the order was delivered 3 through the Port of New York to Wayfair in Cranbury, New Jersey, on or about December 26, 2018. The office chairs fell within HTS code 9401.30.8030 ("Seats 4 5 ... swivel w/ variable height adjustment & other than w/ wooden frame"), which 6 was on List 3, and to which no exclusion ever applied. Consequently, the shipment was subject to the additional 10 percent tariff that took effect on September 24, 7 8 2018. To offset this tariff, Royal Sourcing fraudulently reduced the unit price of 9 each item in the shipment by 15 percent. Thus, on January 28, 2019, the Royal 10 Sourcing finance manager, Ms. Leung, sent an e-mail to Relator and Mr. Poon, the 11 CEO of Royal Sourcing and CFO of OBO, attaching, among other items, an Excel file with a pro forma invoice for the office chairs, a purported commercial invoice 12 13 for the office chairs, and a purported commercial invoice for a "[t]esting fee," as well as the bill of lading for the shipment. The pro forma invoice stated, accurately, 14 that the total price for the office chairs was \$14,612.60. By contrast, the purported 15 16 commercial invoice falsely stated that the total price for the office chairs was \$12,422.36 (i.e., the "re-invoicing" price that OBO used to fraudulently reduce its 17 18 duty obligation for the recliners under the new tariffs). Meanwhile, the testing fee 19 invoice was in the amount of \$2,190.24, which was the difference between the total 20 actual price of the order and the total fake price of the order. In fact, there was no 21 testing done on the products in purchase order 9539, and the amount of the testing 22 fee was a ruse by Royal Souring to avoid paying the full duty owed on the goods 23 OBO imported pursuant to that purchase order. On information and belief, OBO 24 presented the fake commercial invoice for the office chairs to CBP and underpaid 25 customs duties accordingly.

26 34. <u>Purchase Order 10595</u>. On April 30, 2019, Royal Sourcing issued
27 purchase order 10595 for specific quantities of 15 models of wooden barn doors
28 from a Chinese vendor, Hangzhou Meant Building Material Co., Ltd. – Metek

("Metek"). On May 9, 2019, a Metek employee sent an e-mail to Relator and several 1 2 other employees of Royal Sourcing and OBO. The e-mail attached a pro forma 3 invoice showing the unit prices of each item in the order and a total order price of 4 \$50,473.00. The order shipped from China on or about August 29, 2019, and arrived 5 in Los Angeles, California, on or about September 9, 2019, with Phoenix as the 6 consignee. The doors fell within HTS code 4418.20.8060 ("Doors of wood, other 7 than French doors"), which was on List 3, and to which no exclusion ever applied. 8 See 83 Fed. Reg. at 48094. Consequently, the shipment was subject to the additional 9 25 percent tariff that took effect on May 10, 2019. See 84 Fed. Reg. 20459. To 10 offset this tariff, Royal Sourcing fraudulently reduced the unit price of each item in 11 the shipment by an amount that ranged between 28 and 69 percent. Thus, on 12 November 18, 2019, the Royal Sourcing finance manager, Ms. Leung, sent an e-13 mail to Relator and Mr. Poon, the CEO of Royal Sourcing and CFO of OBO, 14 attaching an Excel file with tabs for a purported invoice from Royal Sourcing to Phoenix for the doors with a fake price of \$21,437.72, and a purported invoice from 15 16 Royal Sourcing to Phoenix for a fake testing fee of \$29,686.20, for a total of \$51,123.92. Meanwhile, on November 5, 2019, the Metek employee had sent 17 18 Relator and other Royal Sourcing employees an e-mail asking for payment of 19 \$51,123.92 on purchase order 10595. The e-mail from the Metek employee made no 20 mention of testing. In fact, there was no testing done on the products in purchase 21 order 10595, and the amount of the testing fee was a ruse by Royal Sourcing to 22 avoid paying the duty owed on the goods Phoenix imported pursuant to that 23 purchase order. On information and belief, OBO presented the fake commercial 24 invoice for the barn doors to CBP and underpaid customs duties accordingly.

35. <u>Purchase Order 14248</u>. In late 2020, toward the end of Relator's time of
employment at Royal Sourcing, he often received only summary information
indicating that defendants were evading tariffs. For example, on October 13, 2020,
the Royal Sourcing finance manager, Ms. Leung, sent an e-mail to Relator and

Mr. Poon, the CEO of Royal Sourcing and CFO of OBO, without any attachments 1 2 but with a listing of information concerning multiple purchase orders, including 3 purchase order 13472, which was for 72 upholstered chairs. The chairs were within HTS code 9401.61.4031, which was on List 3 and was subject to an exclusion that 4 5 expired on August 7, 2020, and was not subsequently reinstated. Cf. 85 Fed. Reg. 48600, 48617. For purchase order 13472, Ms. Leung's e-mail showed two invoices, 6 invoice "HK-BEACON-20-0884 (2)" in the amount of \$7,259.35, and invoice "HK-7 BEACON-20-0884 (2) FEE" in the amount of \$7,761.65. The total of these two 8 9 invoice amounts, \$15.021.00, matches the real total price of the order. The order 10 arrived at a port in South Carolina on or about September 19, 2020. On information 11 and belief, OBO presented CBP with a fake commercial invoice for the chairs in the amount of \$7,259.35 and underpaid customs duties accordingly. 12

13 36. As a further example, on November 12, 2020, the Royal Sourcing 14 finance manager, Ms. Leung, sent an e-mail to Relator and Mr. Poon, the CEO of 15 Royal Sourcing and CFO of OBO, without any attachments but with a listing of 16 information concerning multiple purchase orders, including purchase order 14248, 17 which was for 357 upholstered chairs. The chairs were also within HTS code 18 9401.61.4031, which was on List 3 and was subject to an exclusion that expired on 19 August 7, 2020, and was not subsequently reinstated. Cf. 85 Fed. Reg. 48600, 48617. For purchase order 14248, Ms. Leung's e-mail showed two invoices, invoice 20 "HK-BEACON-20-1028" in the amount of \$4,533.90, and invoice "HK-BEACON-21 20-1028 FEE" in the amount of \$5,992.10. The total of these two invoice amounts, 22 23 \$10,526.00, matches the real total price of the order. The order arrived at a port in California on or about October 30, 2020. On information and belief, OBO presented 24 CBP with a fake commercial invoice for the chairs in the amount of \$4,533.90 and 25 underpaid customs duties accordingly. 26

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37. Thus, in late 2020, Royal Sourcing and the defendants were continuing
 to shift much of the price of the merchandise they imported from the real invoice
 prices to bogus fees on which they did not pay duty.

#### Count I: Reverse False Claims (31 U.S.C. § 3729(a)(1)(G))

38. Relator repeats and realleges each allegation in each of the preceding paragraphs as if fully set forth herein.

39. Defendants knowingly made, used, or caused to be made or used false
records and/or statements to conceal, avoid, or decrease obligations to pay or
transmit money, in the form of customs duties, to the United States, in violation of
31 U.S.C. § 3729(a)(1)(G). Specifically, defendants knowingly made or used fake
invoices that fraudulently underrepresented the prices of merchandise they imported
into the United States from China, and defendants accordingly underpaid customs
duties on that merchandise.

40. By virtue of the false or fraudulent records and/or statements
40. By virtue of the false or fraudulent records and/or statements
defendants made or used, the United States has suffered actual damages and is
entitled to recover treble damages plus a civil monetary penalty for each instance in
which defendants made or used a false record or statement to conceal, avoid, or
decrease an obligation to pay or transmit money to the United States.

### Count II: Conspiracy (31 U.S.C. § 3729(a)(1)(C))

41. Relator repeats and realleges each allegation in each of the preceding
paragraphs as if fully set forth herein.

42. Defendants knowingly conspired with Royal Sourcing and their
Chinese vendors to make, use, or cause to be made or used false records and/or
statements to conceal, avoid, or decrease obligations to pay or transmit money to the
United States, in violation of 31 U.S.C. § 3729(a)(1)(C). Specifically, defendants
knowingly conspired with Royal Sourcing and their Chinese vendors to make or use
fake invoices that fraudulently underrepresented the prices of merchandise

defendants imported into the United States from China, and defendants accordingly
 underpaid customs duties on that merchandise.

43. By virtue of the false or fraudulent records and/or statements
defendants conspired with Royal Sourcing and their Chinese vendors to make or
use, the United States has suffered actual damages and is entitled to recover treble
damages plus a civil monetary penalty for each instance in which defendants
conspired to make or use a false record or statement to conceal, avoid, or decrease
an obligation to pay or transmit money to the United States.

## **Prayer for Relief**

10 WHEREFORE, Relator demands and prays for the following relief:

On Counts I and II, that judgment be entered in favor of the United
 States and against the defendants, jointly and severally, for the amount
 of the United States' damages, trebled as required by law, and such
 civil penalties as are required by law, together with all such further
 relief as may be just and proper;

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  2. An award to Relator of a percentage of the proceeds of the action in accordance with 31 U.S.C. § 3730(d);
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  3. An award to Relator of his costs and reasonable attorneys' fees for
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  prosecuting this action; and
  - 4. All other relief as may be required or authorized by law and in the interests of justice.

# **Demand for Jury Trial**

Relator, on behalf of himself and the United States, demands a jury trial on all
claims alleged herein.

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1	Dated: May 4, 2022	Respectfully submitted,			
2		Relator Chi Kwan Chan			
3					
4	By:	/s/ Gregg Shapiro			
5		Gregg Shapiro Newman & Shapiro Attorney for Relator			
6		Automey for Relator			
7	Certificate of Service				
8	I, Gregg Shapiro, certify that copies of this First Amended False Claims Act Amended Complaint were served on May 4, 2022, as follows:				
9	Via U.S. Mail and e-mail to counsel for RGE Motor Direct, Inc., Erik D.				
10 11	Smithweiss, Esq., Grunfeld, Desiderio, Lebowitz, Silverman & Klestadt LLP, 707 Wilshire Blvd, Ste. 4150, Los Angeles, CA 90017-3605, ESmithweiss@GDLSK.com; and				
12	Via U.S. Mail to Phoenix Tools, Inc., 19223 Colima Road, #8, Rowland Heights, California 91748.				
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